



# Public Budget Meeting 2019-2020

February 28, 2019

# Board of Trustees

# Board of Trustees

## King Edward/Deer Lodge Ward



**Nicole Bowering**



**Holly Hunter**



**Jennifer Lawson**

Board Vice Chair

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Board Chair

# Senior Administration

# Senior Administration



**Brett Lough**  
Chief Superintendent



**Mike Friesen**  
Secretary Treasurer/CFO

# Senior Administration



**Doreen Cost**

Assistant Superintendent  
Education (K-8) & Student Services



**Mike Wake**

Assistant Superintendent  
Education (6-12) & Administration



**Randy Calvert**

Manager of  
Facilities & Maintenance



# Senior Administration



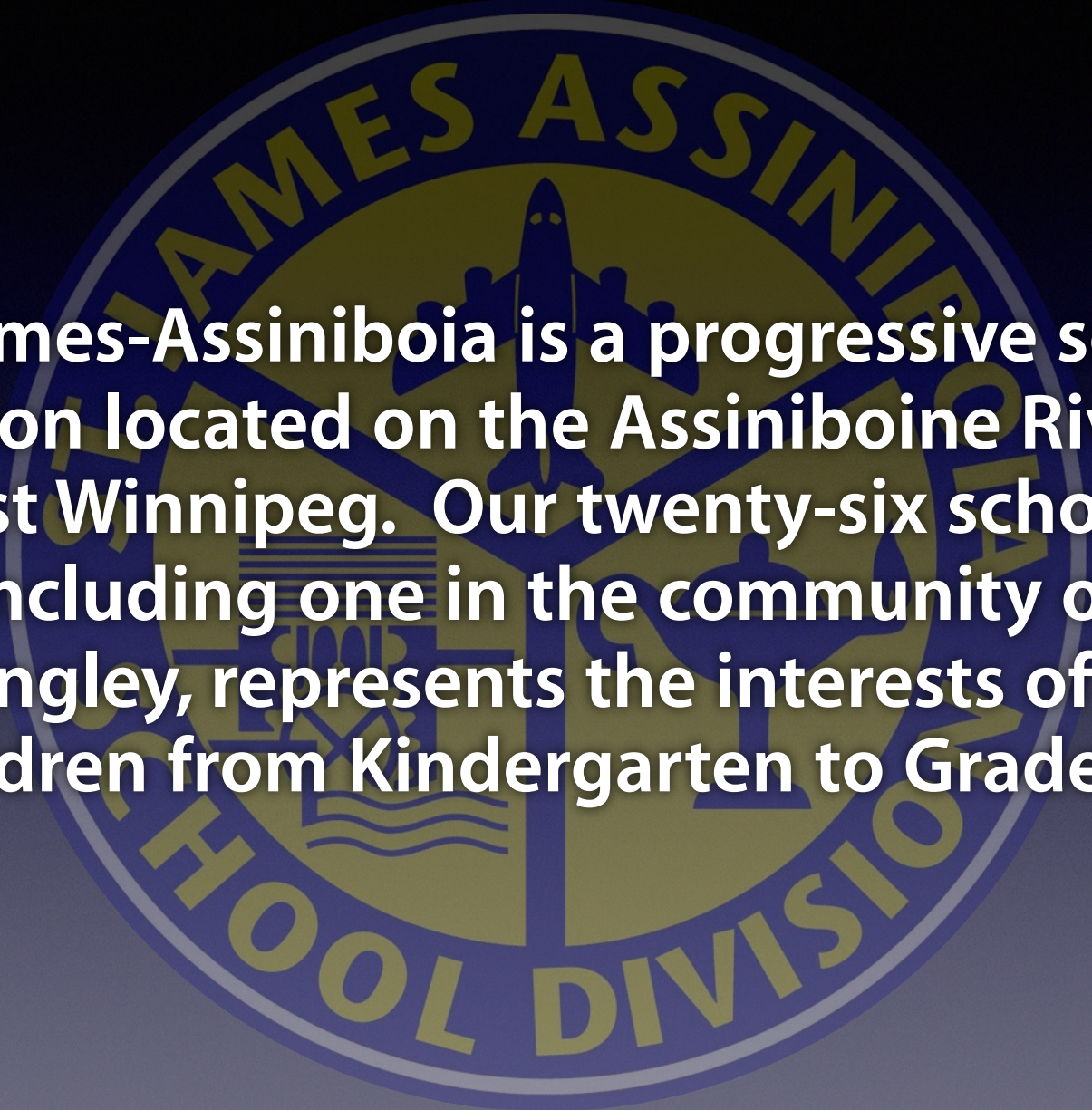
**Carrie Melville**

Assistant Secretary Treasurer



**Rob Carnegie**

Director of Technology

The logo of the St. James-Assiniboia School Division is a circular emblem. It features a central figure of a person holding a staff, with a cross-like shape behind them. The text "ST. JAMES ASSINIBOIA" is arched across the top, and "SCHOOL DIVISION" is arched across the bottom. The background of the emblem includes a stylized river and a building.

**St. James-Assiniboia is a progressive school division located on the Assiniboine River in west Winnipeg. Our twenty-six schools, including one in the community of Headingley, represents the interests of 8,509 children from Kindergarten to Grade 12.**



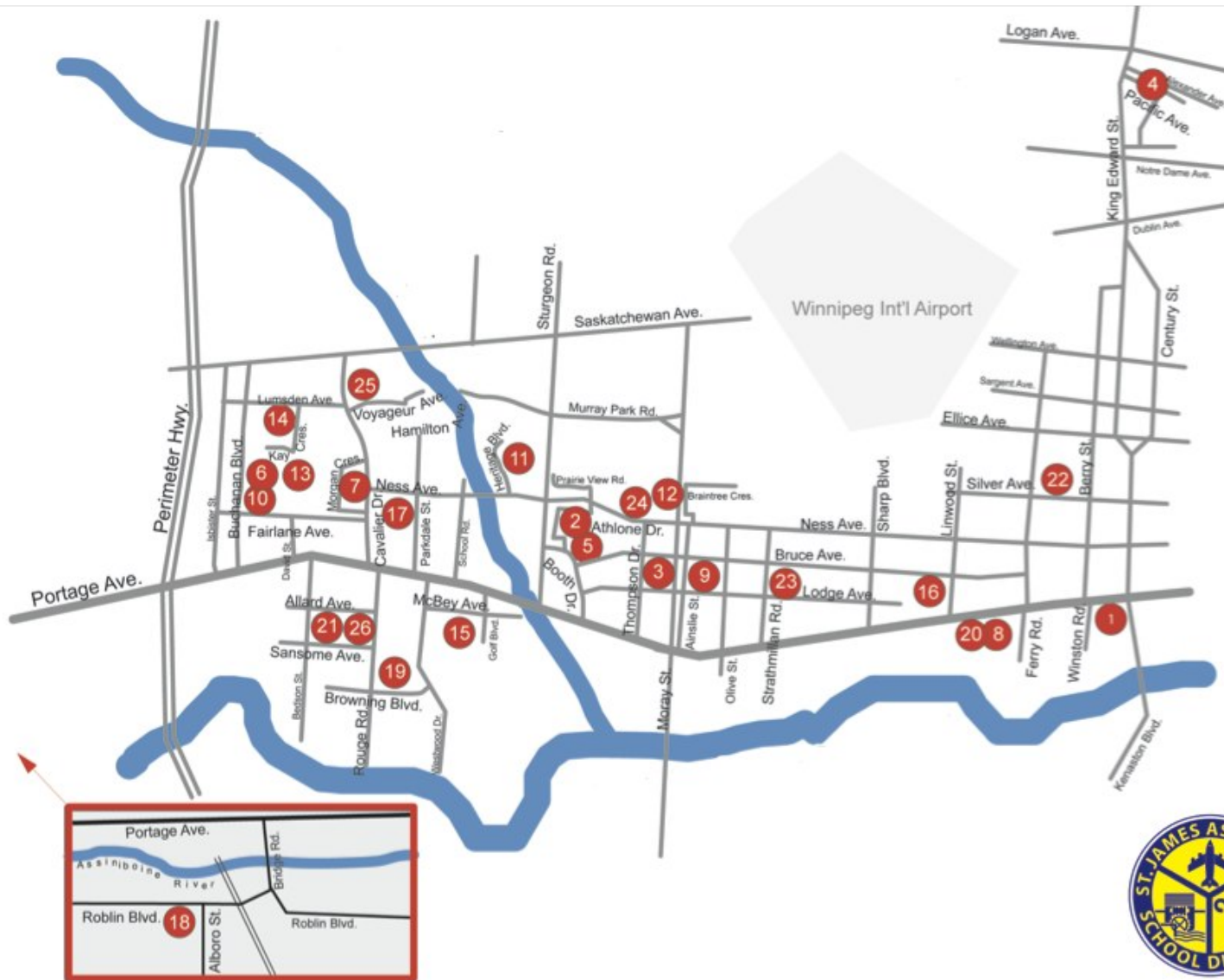
**We are committed to educational programs in which children can develop to their fullest extent.**

The logo of St. James Assiniboia School Division is a circular emblem. It features a central vertical staff with a crossbar. At the top of the staff is a silhouette of an airplane. Below the crossbar, the staff is divided into four quadrants. The top-left quadrant contains a silhouette of a school building. The bottom-left quadrant contains a silhouette of a water wheel. The bottom-right quadrant contains a silhouette of a chalice. The text "ST. JAMES ASSINIBOIA" is written in a semi-circle along the top inner edge of the emblem, and "SCHOOL DIVISION" is written along the bottom inner edge. The entire emblem is rendered in a dark blue color on a lighter blue background.

**Our schools and grounds are safe,  
attractive, and are kept in good repair.**



**Transportation is available for resident Kindergarten to grade six students who live more than 1.6 kilometres from their designated school.**



Phoenix School Insert

# Division Staffing

Category	FTE
Teachers	575.05
Instructional Support Staff	338.50
Custodians/Maintenance/Transportation	97.86
Secretarial/Clerical	73.36
School Based Administration	42.00
Education Support Services	25.92
Administration	16.70
IT Department	12.00
TOTAL	1,181.39
School Board Trustees	9.0

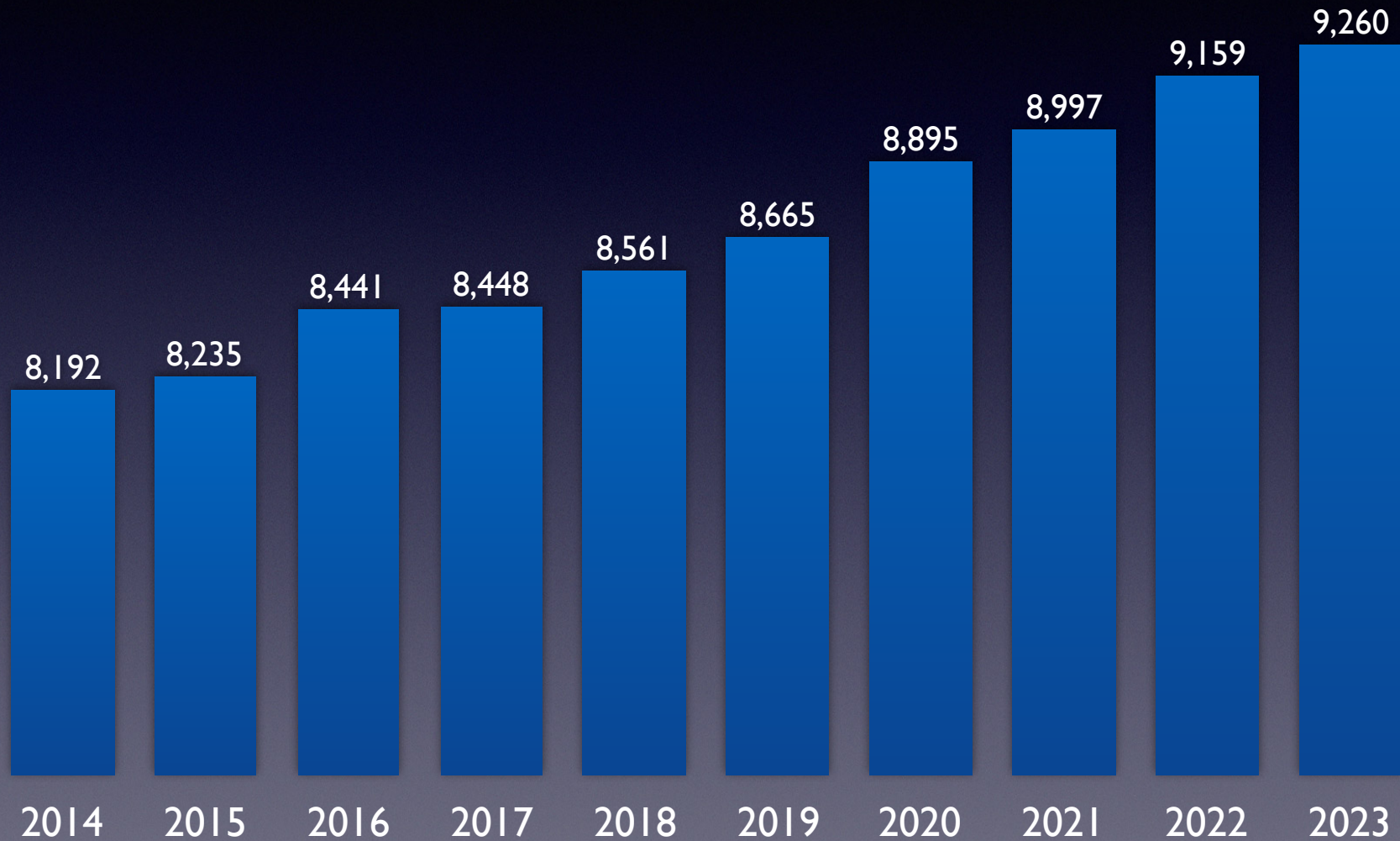
# Division Enrolment

Level	Enrolment
Kindergarten	641
Early Years (Gr. 1-5)	3147
Middle Years (Gr. 6-8)	1919
Senior Years (Gr. 9-12)	2802
Total	8509

*Data as of December 2018*



# 10 Year Enrolment Trends



*Actuals (as of September 30th)*

# Class Size Comparisons



	<u>2018-19</u>	<u>2017-18</u>
Early Years	21.2	20.6
Middle Years	23.5	23.9
Senior Years	21.9	21.7

# Division Planning Model



The School Division has developed a Five-Year Division-Wide Strategic Plan which includes the Division's Purpose, Vision, Mission, Values, Beliefs, and Strategic Directions.

# Division Planning Model



The Strategic Plan provides direction for the annual planning activities of Division staff members.

Strategic Plans and directions, along with Reports to the Community are confirmed by specific Board Motion, and released to the Division staff for their guidance in school planning.

# Annual Planning Cycle

# Annual Planning Cycle



# **2019-2020 Budget Information**

# Budget Goals



- To focus resources on the classroom
- To maintain programs and quality
- To achieve a balance between educational needs and low taxation
- To address the increasing maintenance/repair requirements of aging buildings



# Budget Goals



- To align the budget with the Strategic Plan of the School Division
- To apply sustainable development principles (environmental, social, and economic)
- To comply with new government requirements for education
- To comply with new government accessibility legislation

# Provincial Funding

# Provincial Funding

The Provincial Funding Announcement of January 24, 2019 by Minister of Education & Training Kelvin Goertzen was a Provincial increase of 0.5%.

However, this Provincial increase is not distributed equally amongst all the School Divisions in Manitoba.

# Provincial Funding



2016-2017 marked the **fifth** consecutive year the St. James-Assiniboia School Division had received a **0%** Provincial Funding increase.



St. James-Assiniboia School Division received a **-2.00%** decrease.

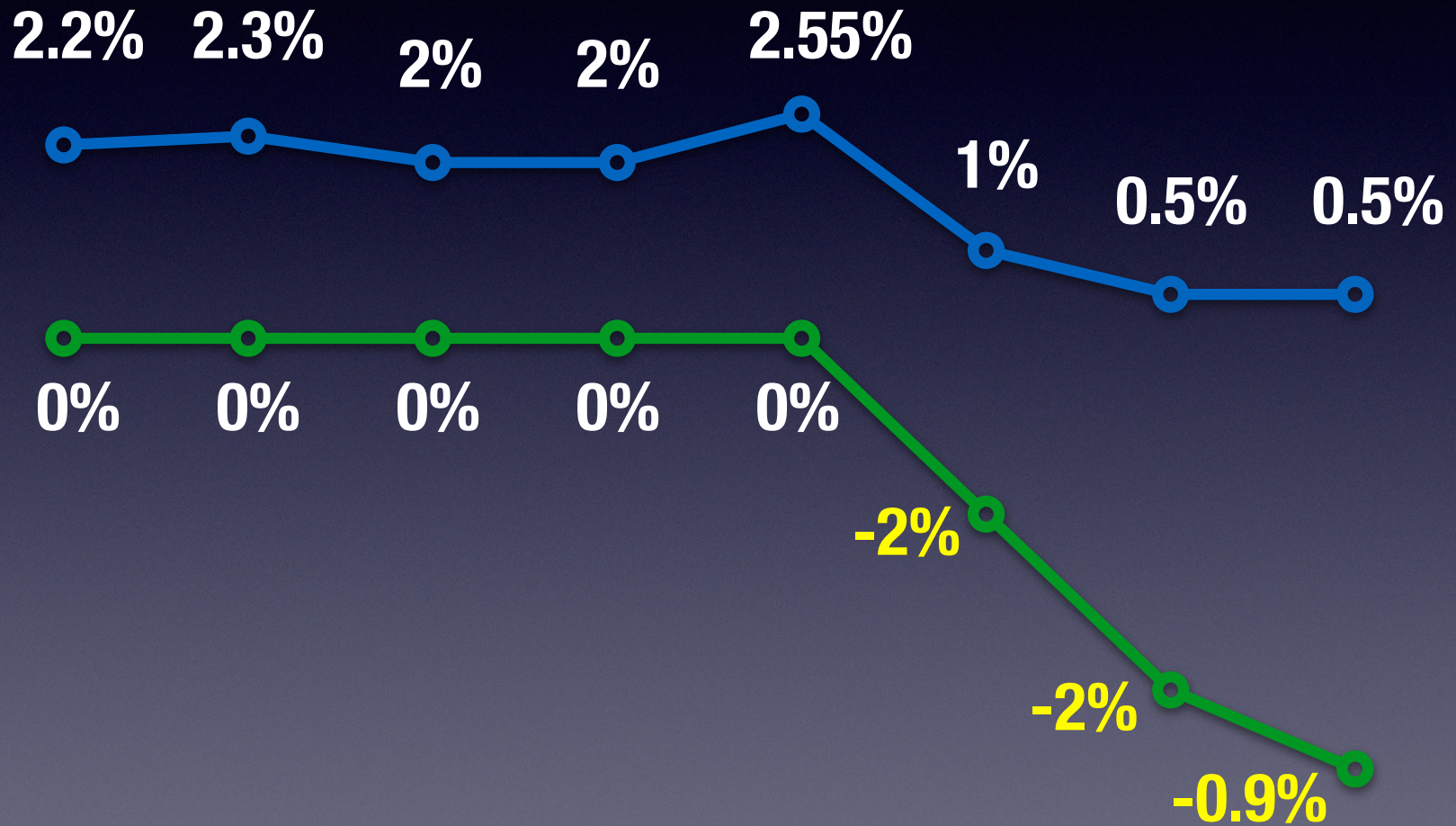


St. James-Assiniboia School Division received another **-2.00%** decrease.



St. James-Assiniboia School Division received a further **-0.90%** decrease.

# Provincial Funding



2012-13

# Provincial Funding

The Provincial Education Funding Formula provides the St. James-Assiniboia School Division with **less revenue** because of its higher portioned assessment or perceived ability to tax.

However, in 2019-2020, the Provincial Government directed all School Divisions to not exceed a 2% increase in their Special Requirement.

SJASD receives significantly less Provincial funding and can no longer fully access its tax base to fund the Provincial funding shortfall.

# Provincial Funding Comparison

School Division	Assessment Per Pupil	Rank (High to Low)	Provincial Revenue per Pupil	Rank (High to Low)	Provincial Revenue % Total Revenue	Rank (High to Low)
Pembina Trails	\$630,272	1	\$6,346	6	49.4%	6
<b>St. James-Assiniboia</b>	<b>\$610,145</b>	<b>2</b>	<b>\$6,808</b>	<b>5</b>	<b>51.8%</b>	<b>5</b>
Louis Riel	\$494,398	3	\$7,553	4	59.2%	4
River East Transcona	\$428,612	5	\$7,778	3	64.9%	2
Winnipeg	\$438,125	4	\$8,084	2	59.5%	3
Seven Oaks	\$327,972	6	\$8,841	1	66.9%	1

Source: 2018-2019 FRAME Budget

# Provincial Funding

If the 2019-2020 Provincial Support had simply been maintained at the same level as 2018-2019 (51.78%), St. James-Assiniboia School Division would have received \$57,915,894.



Provincial Support  
51.78%  
**\$57,915,894**



# Provincial Funding

However, with the 2019-20 budget, the actual Provincial Support was reduced to 50.70%, resulting in a **\$1,207,716** shortfall.

Provincial Support

50.70%

**\$56,708,178**



# Provincial Funding

The 2019-2020 Provincial Funding Announcement included funding cuts for SJASD:

- Formula Support Guarantee (\$613,364)
- Tax Incentive Grant (TIG) (\$580,087)
- Tax Incentive Grant Guarantee (TIGG) (\$510,477)

# Provincial Funding

## Formula Support Guarantee Reduction

2018-19 Actual	2019-20 Budget	Reduction
\$613,364	\$0	(\$613,364)

As enrolment increases, the Province deducts the additional funding from the Formula Support Guarantee until it reaches zero. The Division requires additional supports for increasing enrolment but grants attached to the new enrolment are not received.

The Formula Support Guarantee has been reduced to zero in 2019-2020.

# Provincial Funding

## Tax Incentive Grant (TIG)

	2018-19 Actual	2019-20 Budget	Reduction
TIG	\$2,900,436	\$2,320,349	(\$580,087)
TIG Guarantee	\$510,477	\$0	(\$510,477)
Total	\$3,410,913	\$2,320,349	(\$1,090,564)

The Tax Incentive Grant will be eliminated over 6 years.  
2019-2020 is Year 2 of the reduction.

# Provincial Funding

- In 2019-2020, Provincial Support is only 50.70% of the Total Operating Revenue.
- In 1985, the Province of Manitoba funded 72.95% of the Total Operating Revenue.
- If the current trend continues, Provincial Support will decline to 50% or less in the next year or two.
- The impact is very dramatic on the School Division's ability to provide services and on the taxation rate for the homeowner.

# Operational Challenges

# Operational Challenges

## Increasing Enrolment

699 students in the next 5 years

Increased programming such as counselling, guidance, resource and curricular demands.

Increasing student costs related to programming for students with exceptional needs.

*The Division will receive the same Provincial Block Allocation for student support as it did in 2018-2019.*

# Operational Challenges

Additional service costs for Educational Assistants, Special Placement services, Speech/Language Pathologists, Reading Clinicians, Occupational Therapists, Physiotherapists, Psychologists, and Social Workers

Aging facilities require more maintenance/repair.

- \$12,000,000 in the next 5 years
- Air conditioning replacement

Rising service costs such as utilities, insurance and legal fees.



# Operational Challenges

Increasing salary and benefit costs as negotiated

Technology costs for fibre optic network, computer technicians, hardware replacement, software licenses and associated IT service costs

- \$9,092,457 in the next 5 years

# Operational Challenges

Government Regulations  
(Accessibility, Carbon Tax, Workplace Health & Safety)

Government Benefit Changes  
(Canada Pension Plan Enhancement)

Increased government reporting requirements  
(FRAME, PSAB)

# Level of Service

# Level of Service

- Education and its role has changed significantly over time.
- A few areas of change include English as an Additional Language programming (EAL), vocational education, practical arts, business education, speech, drama, kindergarten, safety, driver education, technology, exceptional needs programming, nutrition and immunization.

# Programs & Services 2019-2020

*St. James-Assiniboia offers numerous unique programs and services*

Reading Clinicians  
Discovery Education Services  
AFM Counselling  
Online Learning  
Family Access Program  
Technical Vocation Education  
Indigenous Education Programs  
Community Liaison  
English as an Additional Language Supports  
Support for New Teachers  
Teacher Professional Development  
Support Staff Professional Development  
Non-Teaching Staff Orientation  
Newcomer Support  
Effective Behaviour Supports: Behaviour Team  
Bullying Prevention Programs  
Community Partnerships  
Safe Schools Committee  
Library Media Services  
Sustainable Living Initiatives  
Jameswood Alternative School  
Parenting Information Programs  
Maintenance: Capital Program  
Deaf & Hard of Hearing Program  
Full Day Kindergarten  
Welcome to Kindergarten  
Career Development & Placement

Early Childhood Development Initiative  
Divisional Coordinators  
International Baccalaureate Program  
Basic French (English Program)  
French Immersion  
Advanced Placement Program  
International Student Program  
Continuing Education Programs  
Winnipeg Jets True North Hockey Academy  
Reading Recovery  
Science Fair  
Learning to Age 18 Supports  
Literacy Supports  
Numeracy Supports  
Literacy Links  
Divisional Musical Theatre  
Divisional Choral Programs  
Arts: Band, Choral, Dance Visual Arts, Drama  
Guidance & Counselling  
Integrated Technology Across the Curriculum  
Resource Program  
Fibre Optic Network  
Clinical Services  
Educational Support Services  
School Resource Officers  
Physical Education Programming  
Assessment & Evaluation

# 2019 Provincial Education Review

# 2019 Provincial Education Review

The Manitoba Government has established a new commission to undertake a comprehensive and independent review of the K-12 education system.

The Commission is to begin consultation soon, seeking input from Manitobans.

Date and locations of these public consultations have not yet been announced.



# 2019 Provincial Education Review

The success of the Review is completely reliant on organizations, parents, school staff, teachers, grandparents, seniors, municipalities, First Nations and Metis organizations, students, and every citizen making their voice heard.

As a School Board, we are committed to participating fully in the Education Review. We encourage you to participate whether it is speaking at a town hall, sending in an online submission or completing the survey.

It is crucial that the voice of our St. James-Assiniboia community is part of this important conversation.

# 2019 Provincial Education Review

If you have any questions, please do not hesitate to contact one of your local School Trustees.

You can also visit the following websites to learn more...



**Manitoba School Boards Association**

[www.mbschoolboards.ca](http://www.mbschoolboards.ca)



**Manitoba Commission on K-12 Education**

[www.edu.gov.mb.ca/educationreview](http://www.edu.gov.mb.ca/educationreview)

# **Advantages of Local Decision Making**

# Advantages of Local Decision Making

- Allows elected representatives to analyze and assess the needs of students in their local School Division
- Allows parents to have input into setting priorities for their own schools
- Allows the School Division to set appropriate class sizes and adjust staffing based on classroom needs

# Advantages of Local Decision Making

- Gives community access to their trustees
- Helps schools manage changes imposed from outside the Division
- Revenue raised from education property taxes stays in our community

**Local Taxes = Local Choice**

# Property Assessment

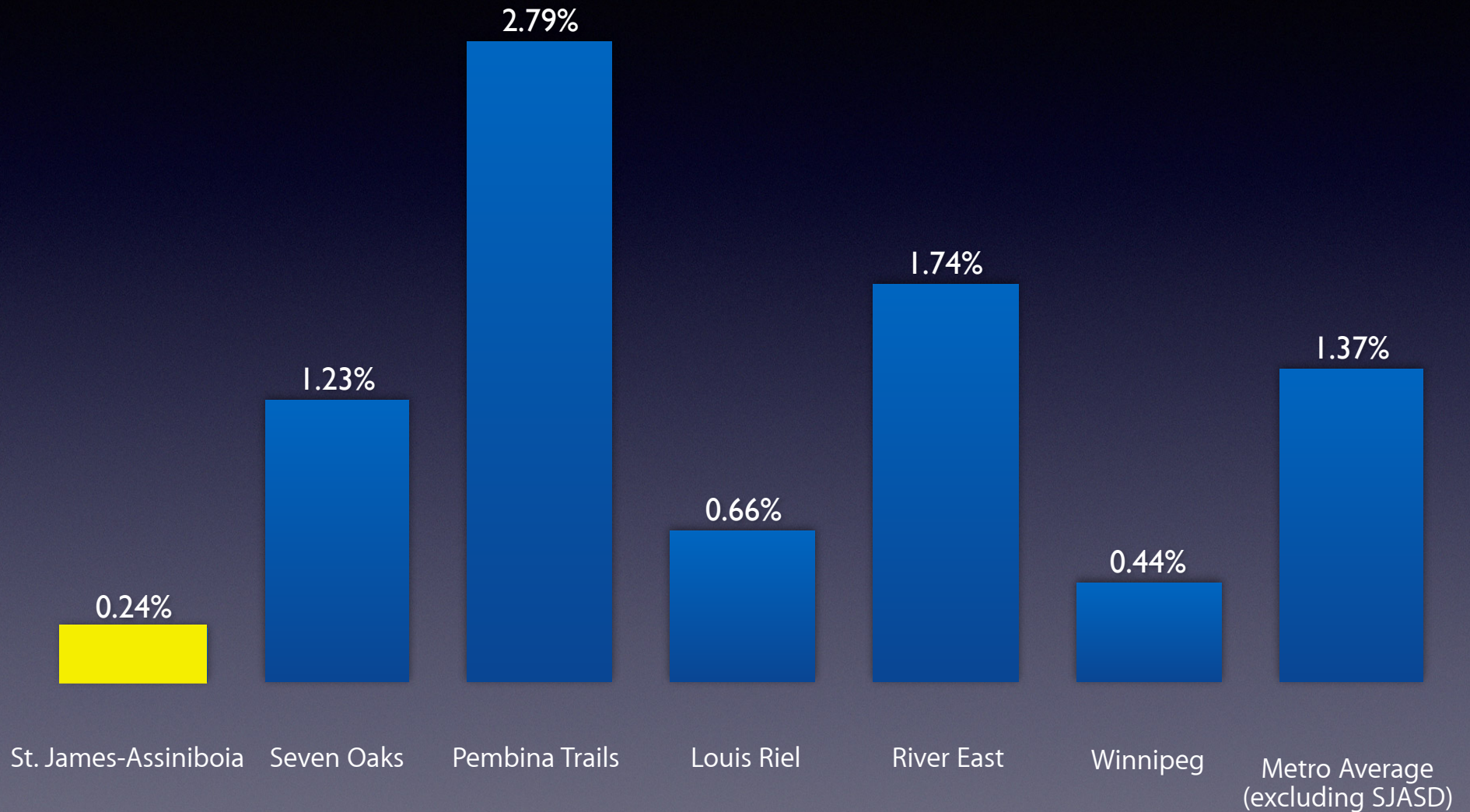
# Property Assessment

- A higher growth in Portioned Assessment allows a School Division to have a smaller tax % increase.
- St. James-Assiniboia School Division has slow growth in Portioned Assessment.
- City of Winnipeg Portioned Assessment for the School Division in 2019 has increased by only 0.24%.
- By comparison, the Metro Average Portioned Assessment has increased 1.37%.

*This data is based on City of Winnipeg assessment updates as of February 11, 2019.*



# 2019 Portioned Assessment



Source: City of Winnipeg - February 11, 2019 Assessment Update

# Manitoba Public Schools Act

The Manitoba Public Schools Act requires that the Province of Manitoba and School Divisions share the responsibility for financing public schools.

Annually, a School Division establishes its taxation requirements by approving a Special Levy and a Special Requirement.

# Special Requirement

The Special Requirement is based on the 2019-2020 Budget or Fiscal Year (July 2019 - June 2020).

The Provincial Government has directed School Divisions to not exceed a 2% increase.

Provincial Government	SJASD
2%	2%

# Special Levy

*The Special Levy is based on the 2019 calendar year.  
(January 2019 to December 2019)*

# Special Levy

- Local education property tax is called the Special Levy.
- Historically, it was to provide programs and services valued by the community.
- For example, in St. James-Assiniboia:
  - *Full Day Kindergarten*
  - *Advanced Placement*
  - *International Baccalaureate*
  - *Integrated Arts*

# Special Levy

- Today, the Special Levy is utilized to fund a substantial portion of basic educational programming.
- In 2019-2020, the Special Levy will represent 46.04% of the Total Operating Revenue.

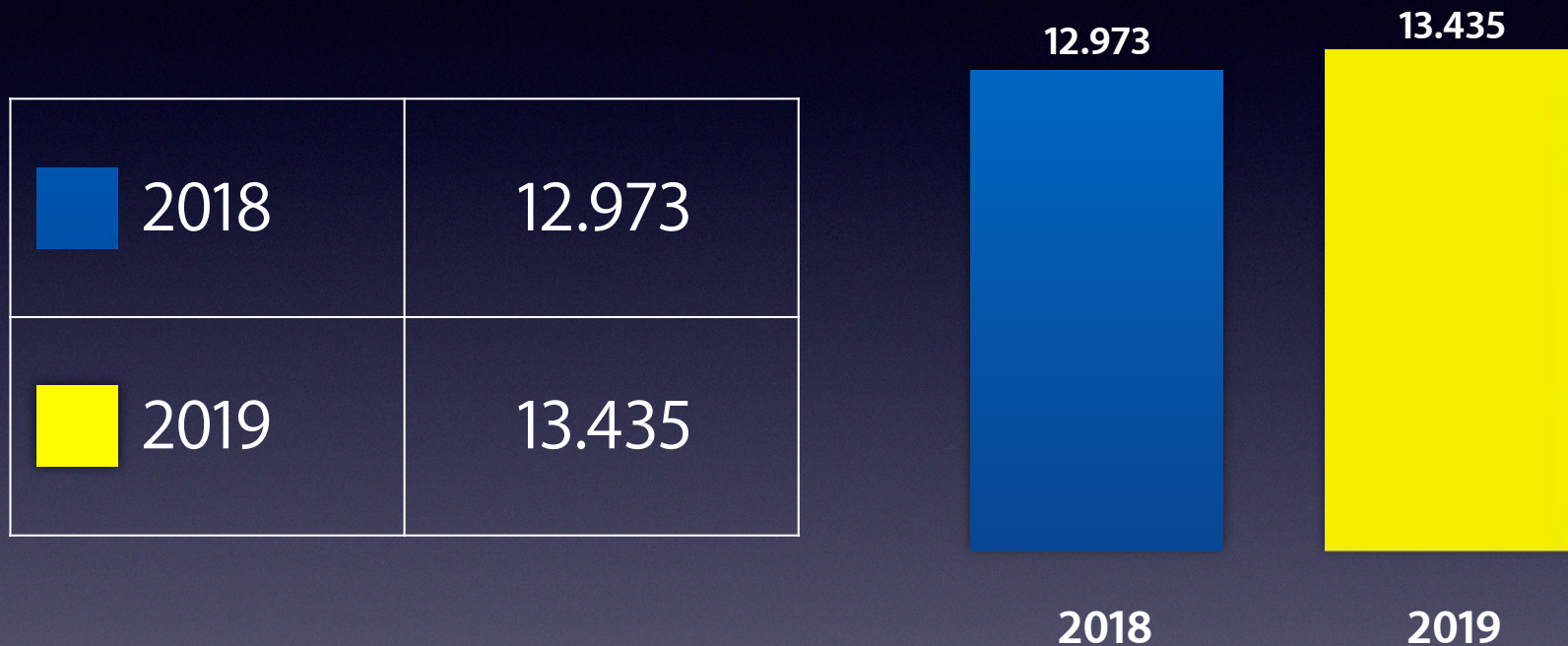
# Special Levy

- The St. James-Assiniboia School Division is committed to maintaining a low mill rate in the City of Winnipeg.
- The Division is projecting an education mill rate of 13.435 for 2019 which is a 3.56% increase on the 2018 mill rate of 12.973.
- The mill rate is projected on a City of Winnipeg portioned school assessment of \$4,353,697,459. (February 2019)
- St. James-Assiniboia continues to have the second lowest school property tax out of the six Metro School Divisions.

# Education Mill Rate



# Education Mill Rate



2019 represents a 3.56% increase

# Average Home in St. James-Assiniboia



Average Home Value 2019

\$275,100

*Average Home Data provided by the City of Winnipeg*

# Education Property Tax Increase on a House in St. James-Assiniboia

Constant House Value	Portioned Assessment of House: 45%	Education Mill Rate	Education Property Tax
\$275,100 2019 Tax Year	\$123,795	13.435	\$1,663.19
\$275,100 2018 Tax Year	\$123,795	12.973	\$1,605.99
\$0	\$0	0.462	\$57.20 3.56% *

Difference

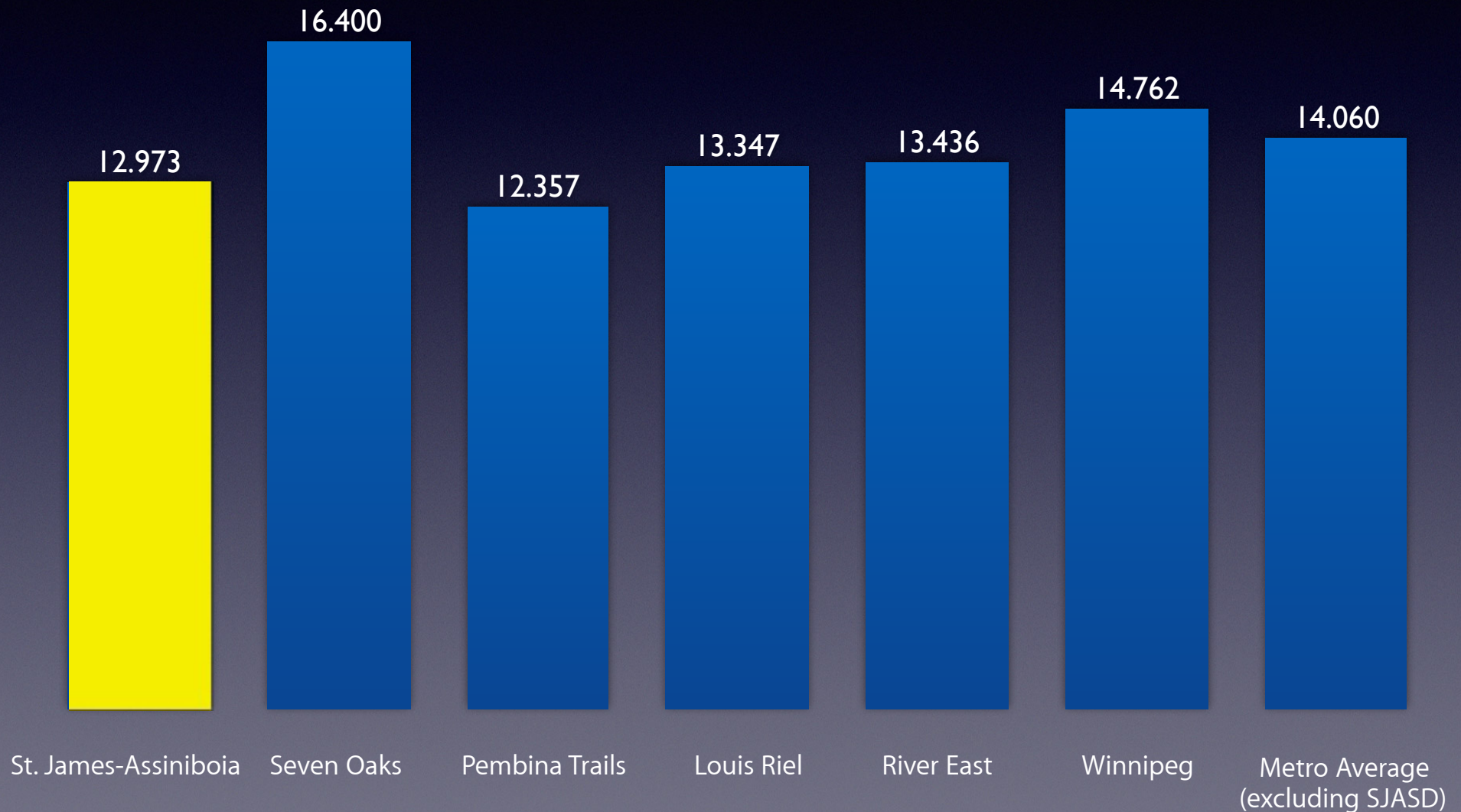
**\$4.77  
per month**

\* Based on City of Winnipeg Assessment February 2019

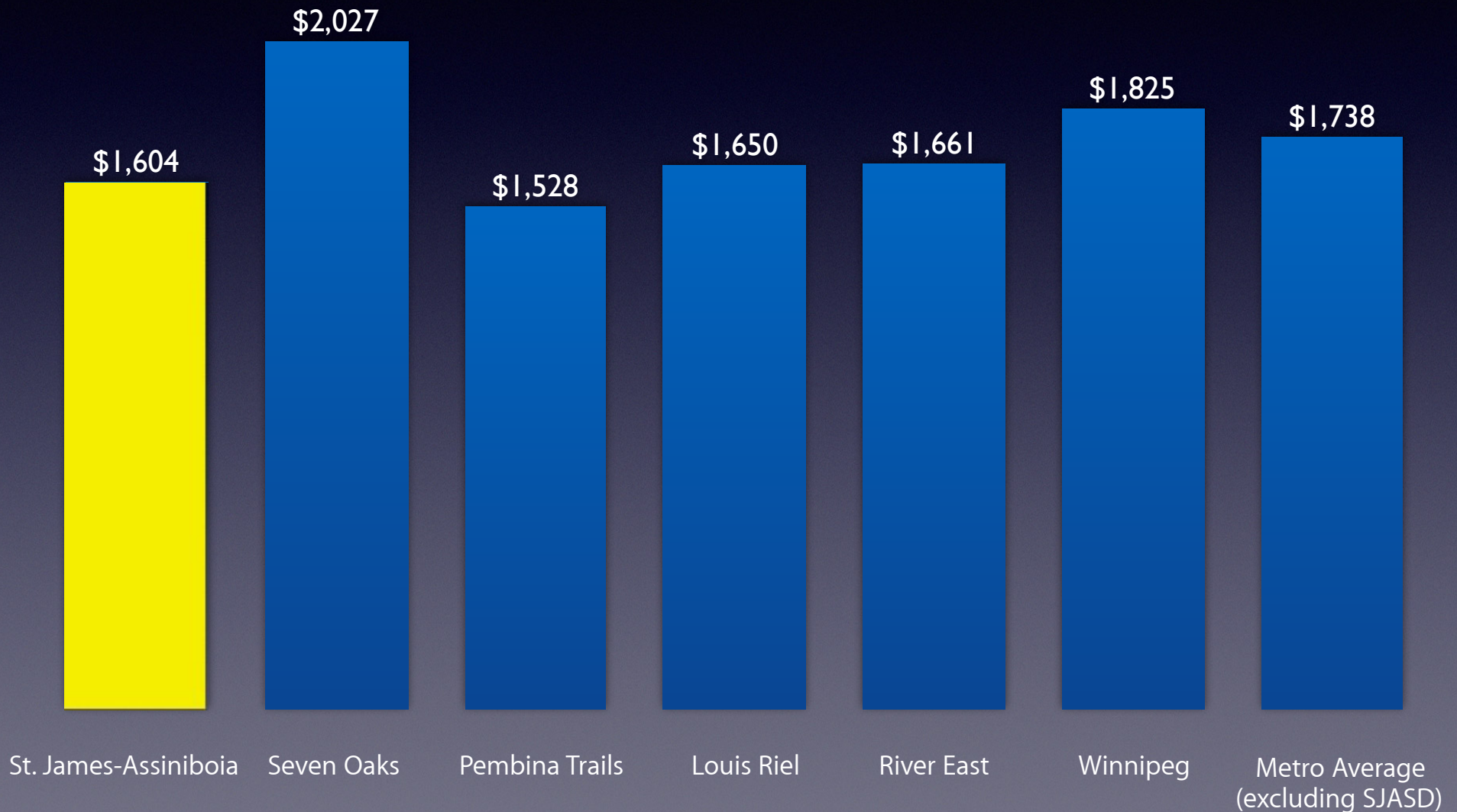
**The homeowner will receive a \$700 Education Property Tax Credit.**

**The 2019 Net Education Property Tax is \$963.19**

# Metro School Division Mill Rate Comparison 2018

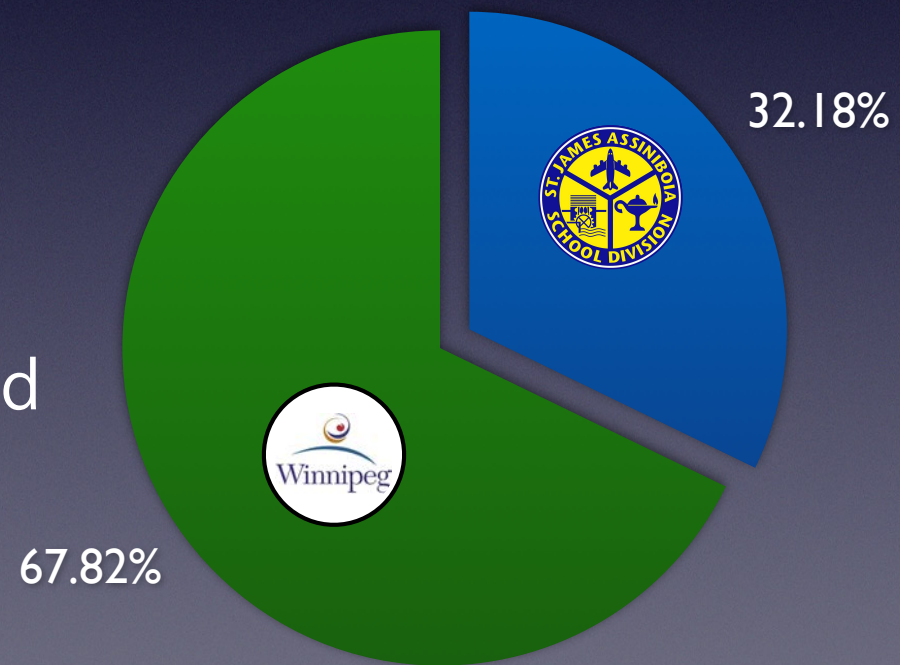


# Metro School Division Education Property Tax Comparison 2018

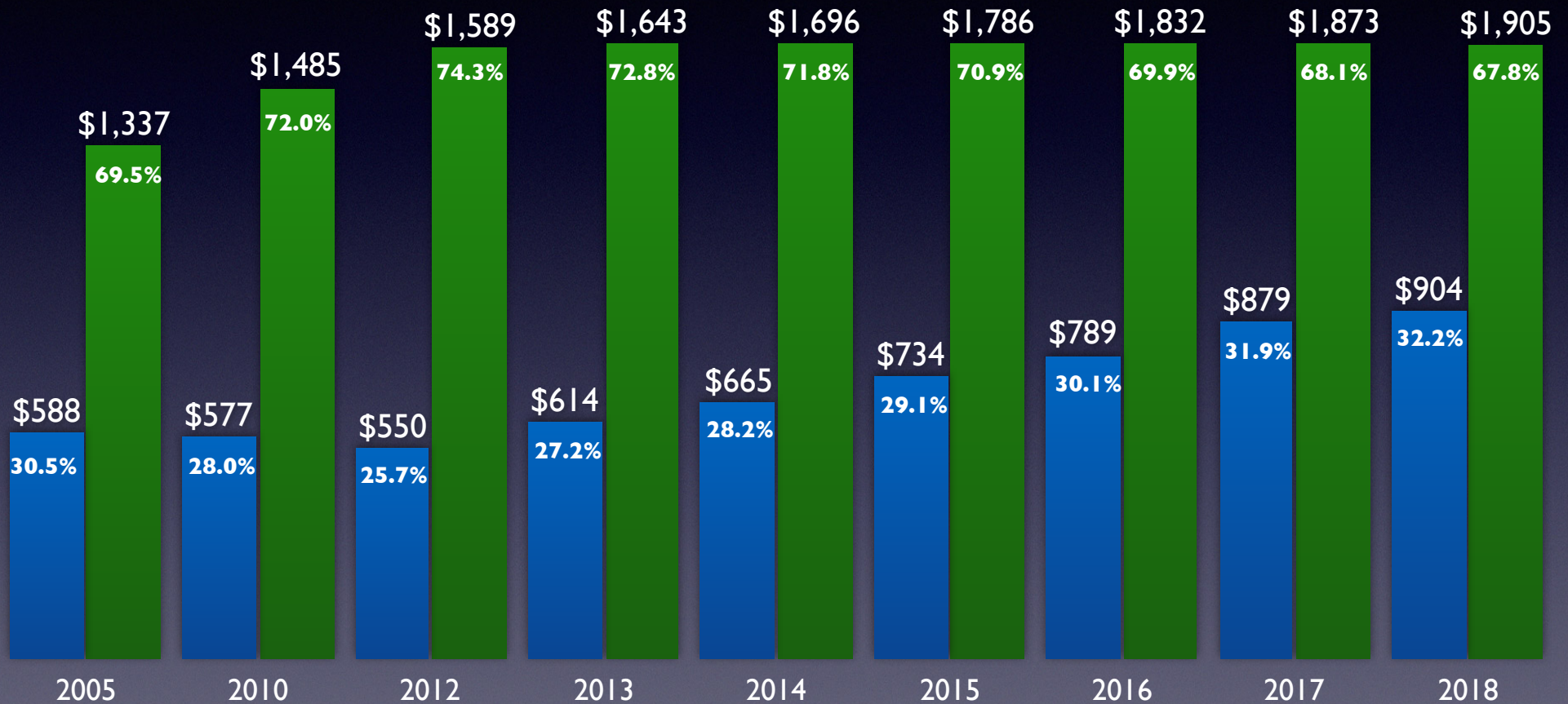


# Property Tax Bill

- The average assessed home value in St. James-Assiniboia in 2018 was \$274,700. The Education Property Tax net of the Education Property Tax Credit was \$904 in 2018.
- Net Education Property Tax represented only 32.18% of the average homeowner's property tax bill.
- The remaining 67.82% represented City of Winnipeg Property Tax requirements.



# Education vs. City Property Taxes in St. James-Assiniboia



■ Net Education Property Tax

■ City of Winnipeg Property Tax

*Net Education Property Tax includes School Division Levy, Education Property Tax Credit.*

*City of Winnipeg Property Tax includes Municipal taxes and Sewer/Water.*

# Current Education Funding



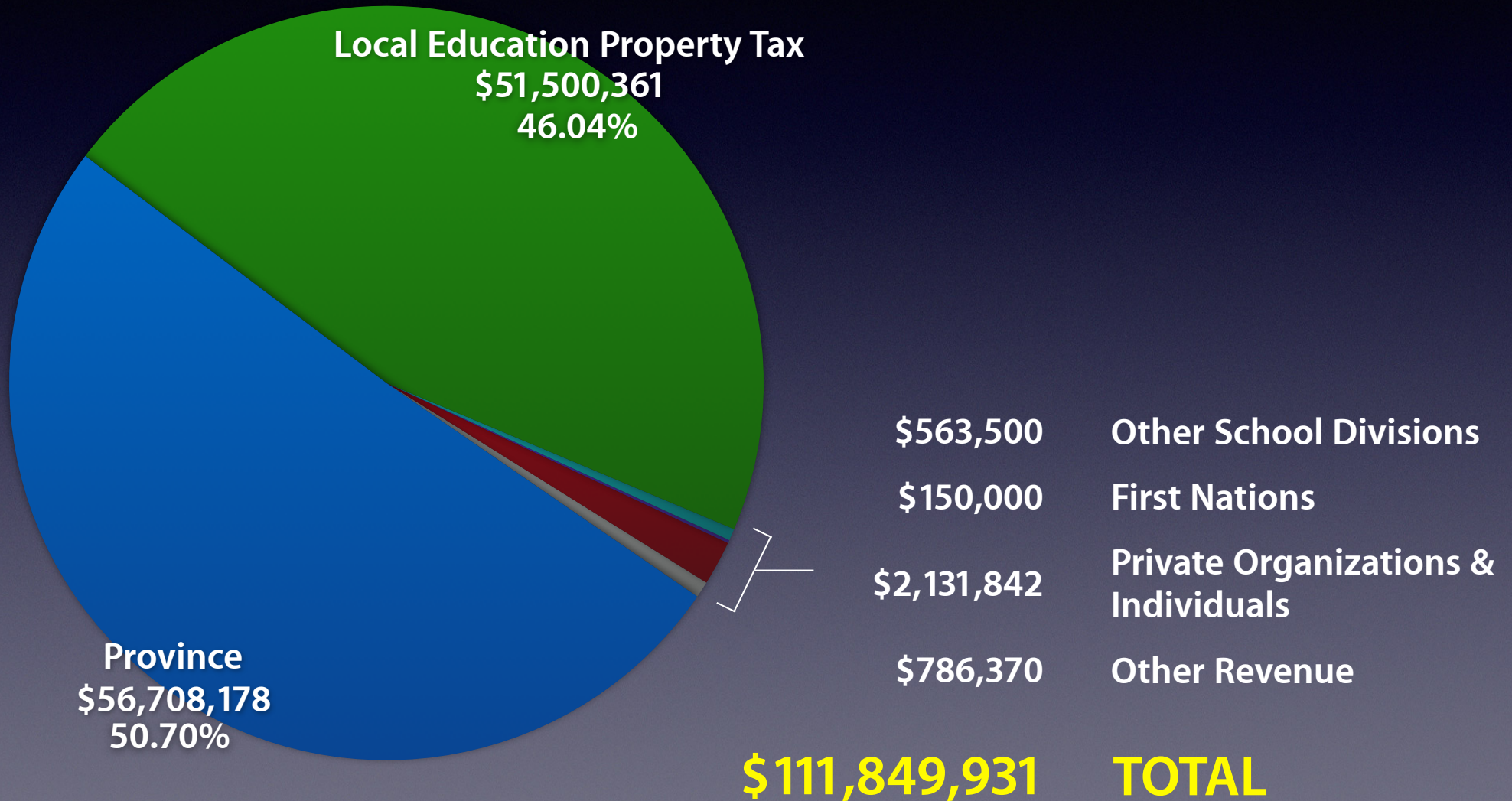
# Current Education Funding

- In 2019, Education Property Taxes will fund 46.04% of education costs in St. James-Assiniboia School Division\*

*\* This percentage varies by Division.*

- While not perfect, and overly reliant on property tax, the current model allows local property taxpayers to influence local educational decisions.

# 2019-2020 Revenue



# Expenditure Budget

# Expenditure Budget

For the 2019-2020 school year, the Division has a draft operating expenditure budget of \$109,485,763 which is a 0.66% increase from the 2018-2019 budget of \$108,772,302.

Many of the expenditures have offsetting revenues:

International Education	\$1,384,600
Early Enhancement	\$1,202,884
Continuing Education	\$530,000
Leased Space	\$422,370

# Expenditure Budget

Significant Operating Expenditure reductions are included within the 2019-2020 Budget:

Pupil Transportation Services	\$409,833
Computer Replacements	\$225,953
Division Administration	\$192,743
Special Placement Services	\$100,000
Retirements/New Hires	\$100,000
Coordinator/Coach Restructure	\$86,000
Property Taxes	\$20,000
	<hr/>
	\$1,134,529

# Expenditure Budget

Major components of the 0.66% or \$713,461 expenditure change are:

Salaries & Benefits	\$1,354,472
Services	(\$527,118)
Supplies & Equipment	(\$157,698)
Transfers	\$49,306

# Expenditure Budget

## **SALARIES & BENEFITS**

Salary and benefit expenditures have increased \$1,354,472 or by 1.51% which include the following factors:

- Salary Settlements
- Salary Increments
- Retirement Plan for Non-Teaching Employee Contributions
- Canada Pension Plan Enhanced Plan
- Employment Insurance
- Group Life Premiums
- Retirements

*Salary costs are offset partially by revenue generated from external grants*

# Expenditure Budget

## SERVICES

Services have decreased by (\$527,118)  
or (4.75%) as a result of:

Pupil Transportation	(\$409,833)
Information Technology Services	(\$116,204)
Special Placement	(\$100,000)
Maintenance Repair/Replacement	\$100,000
Property Taxes	(\$20,000)

In 2019-2020, The School Division revised its transportation policy from 1.0 km to 1.6 km to be consistent with other School Divisions and the Provincial Education Funding Model.



# Expenditure Budget

## SUPPLIES & EQUIPMENT

Supplies and Equipment expenditures have decreased by (\$157,698) or (2.69%) as a result of:

Computer Equipment Replacement	(\$225,953)
Media Materials	\$51,627
Instructional Teaching Supplies	\$12,231

# Expenditure Budget

## **TRANSFERS**

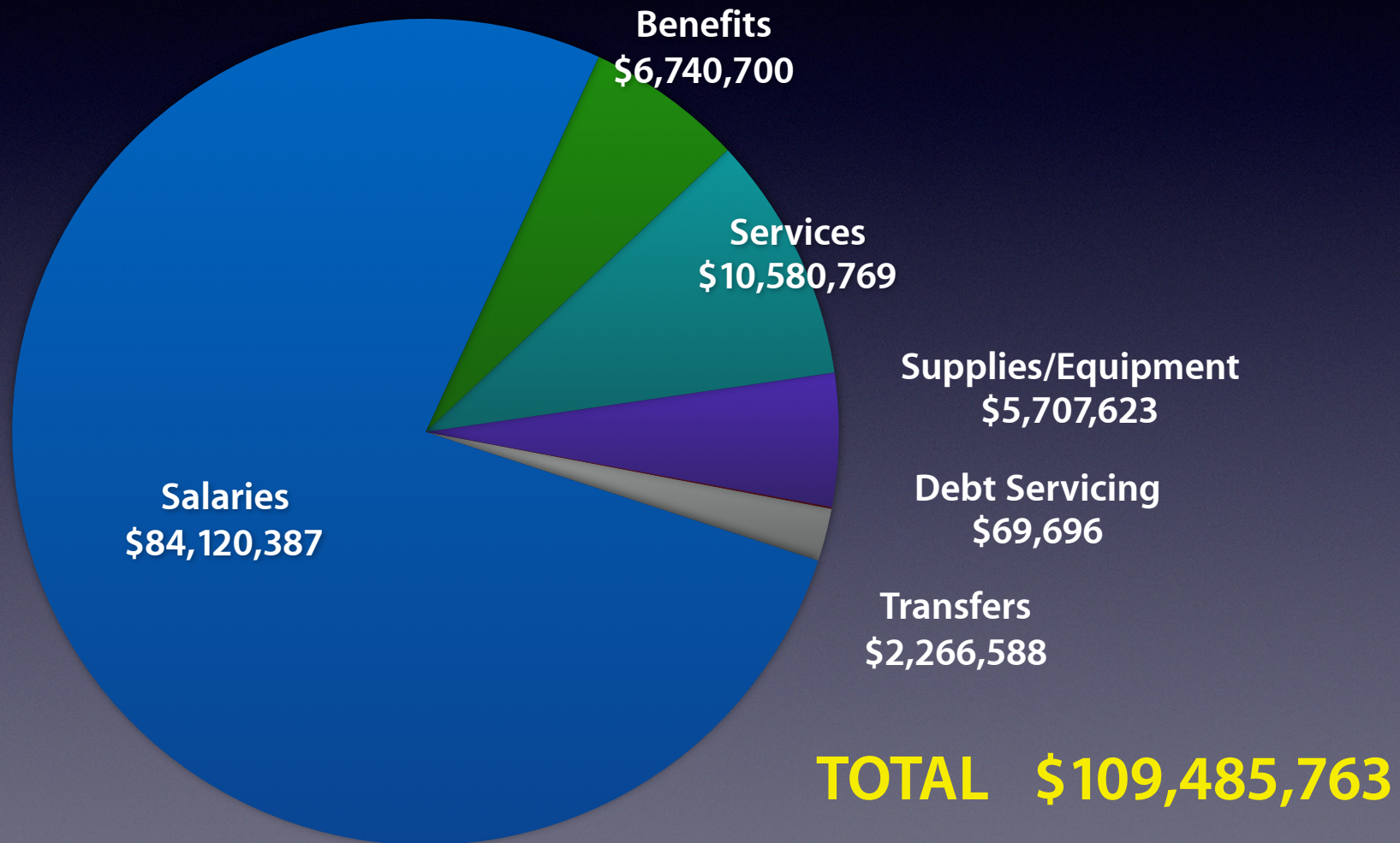
Transfer expenditures have increased by \$49,306 or 2.22%

Non-Resident Fees have been budgeted at \$452,000 to reflect the costs being incurred during 2018/2019.

The fees are offset by Non-Resident Revenue of \$563,500.

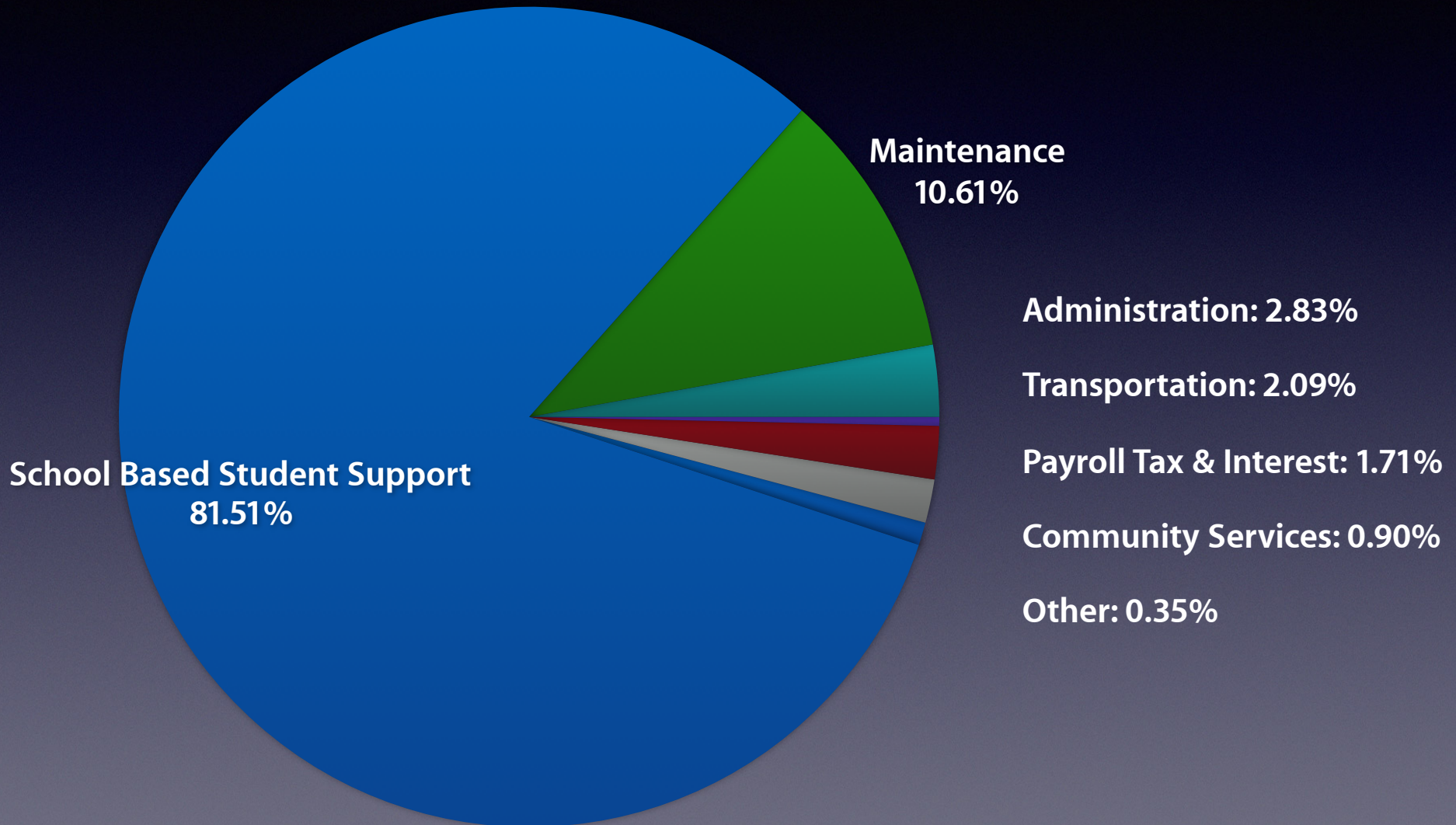
Payroll tax has increased by \$18,306 which is offset by the Provincial General Support Grant.

# Expenditure Budget



**How will we spend \$109.5M?**

# How will we spend \$109.5M?





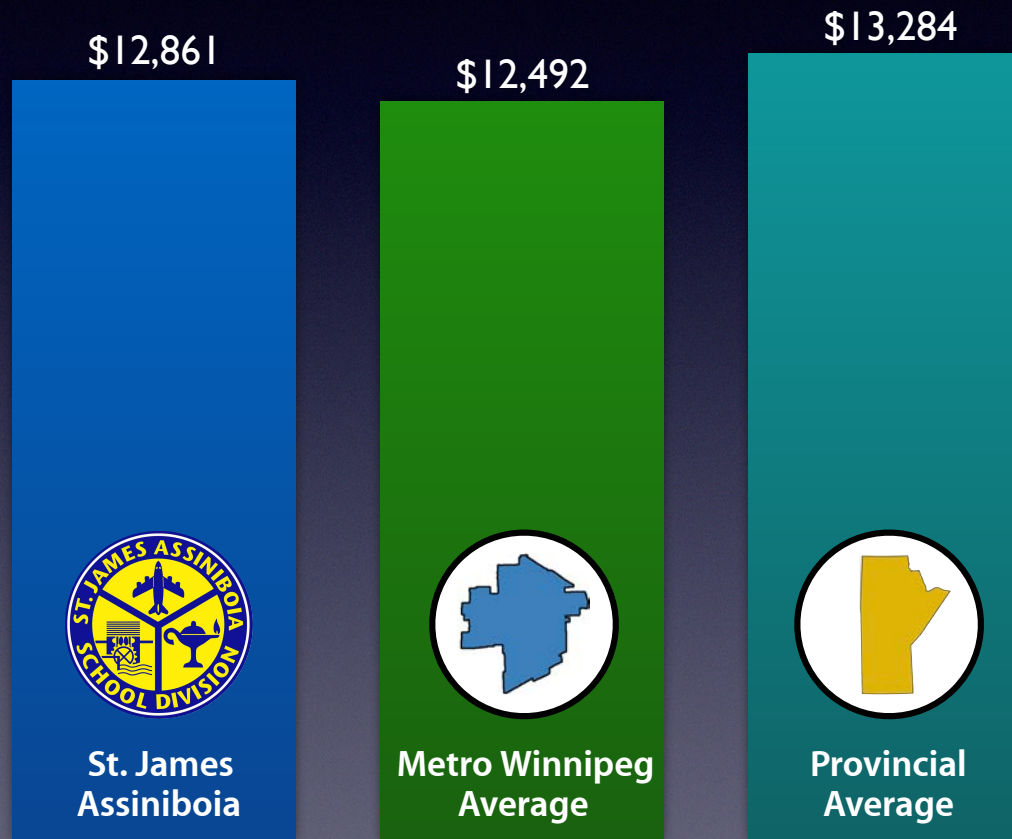
WHAT DOES IT ALL COST?

\$88,176	AVERAGE TEACHER SALARY
\$226,867	TEXTBOOKS
\$378,112	INSURANCE
\$131,000	SCHOOL BUS
\$1,113,815	EQUIPMENT/FURNITURE
\$2,236,690	GAS/WATER/HYDRO
\$1,808,588	PAYROLL TAX
\$907,686	COMPUTERS
\$235,000	PROPERTY TAXES
\$1,130,000	ANNUAL BUS CONTRACT
\$90,000	SNOW REMOVAL
\$35,000	AUDIT FEE

# How we compare to other Divisions

# How we compare to other Divisions

*(Cost per pupil)*

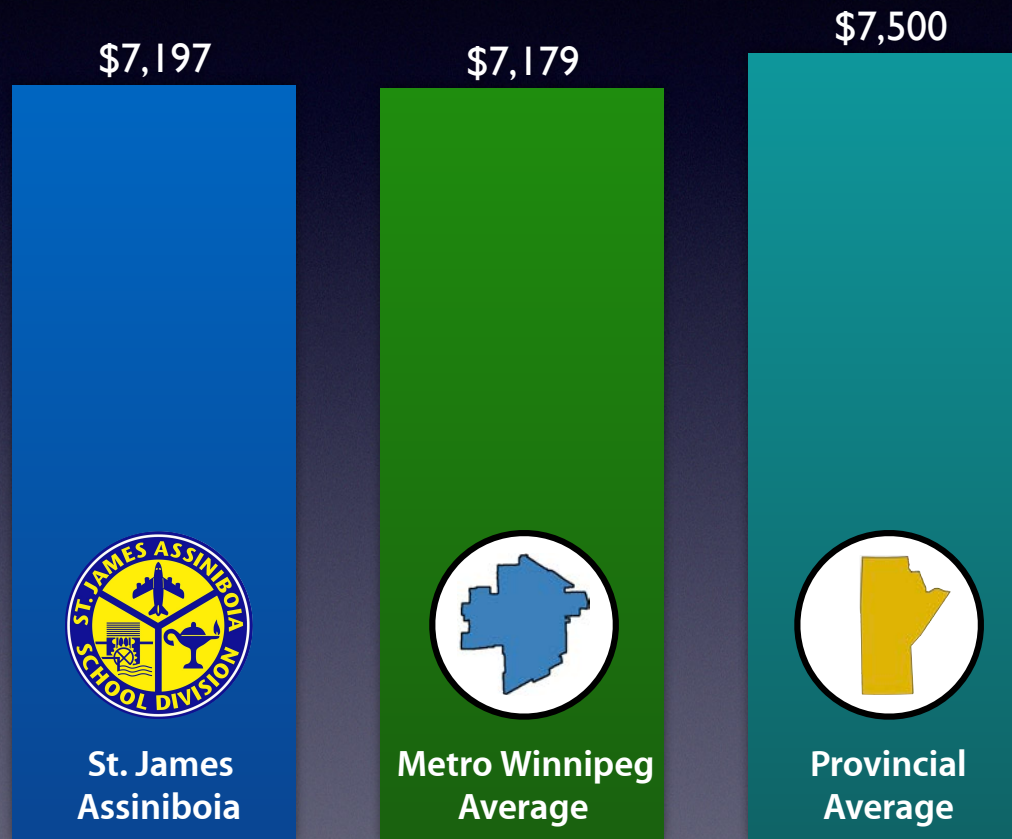


Operating Expenditure



# How we compare to other Divisions

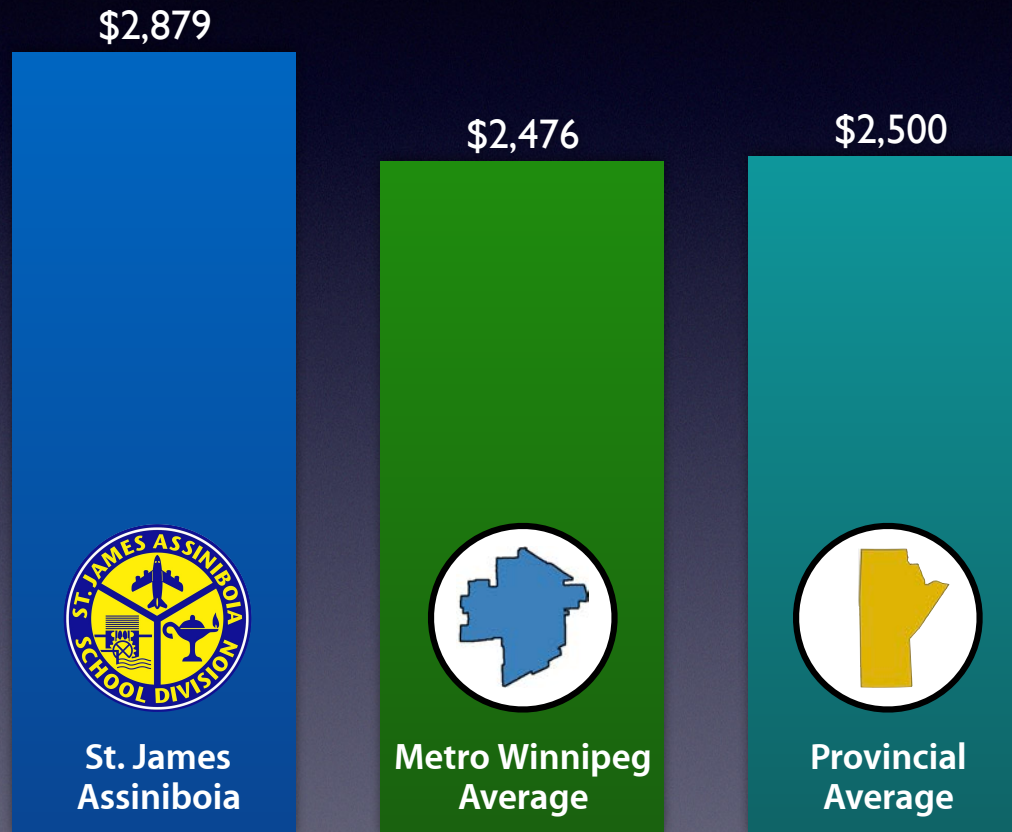
*(Cost per pupil)*



**Regular Instruction**

# How we compare to other Divisions

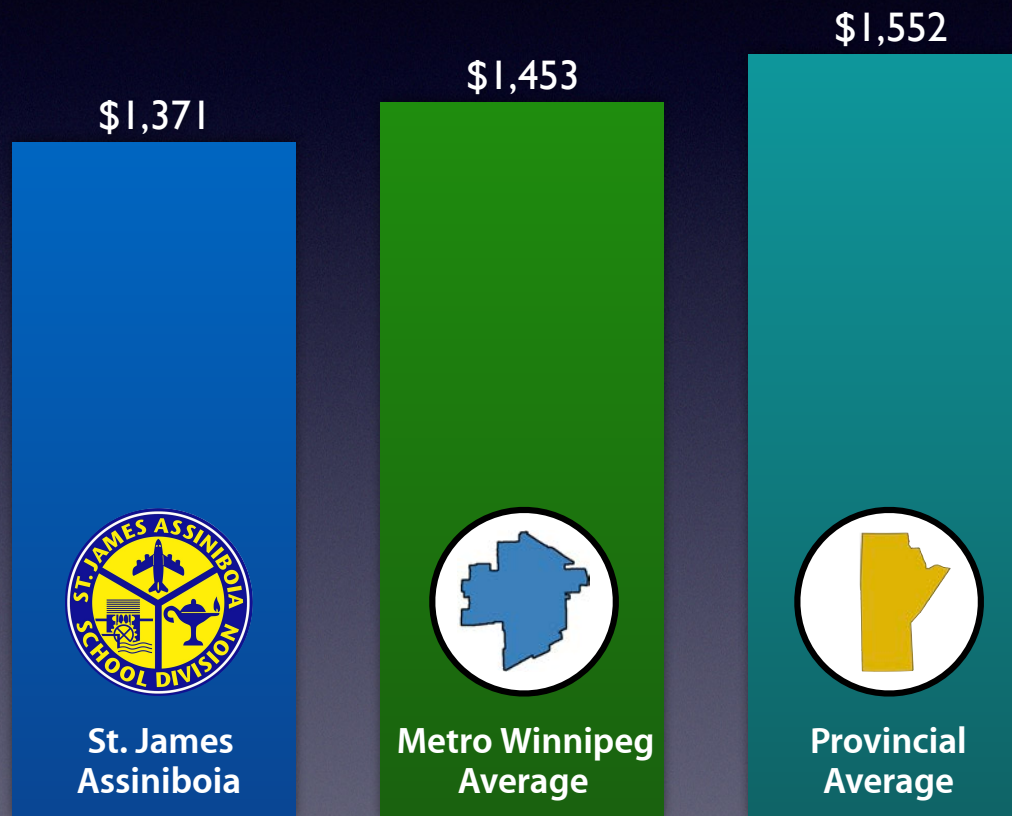
*(Cost per pupil)*



**Students with Exceptional Needs**

# How we compare to other Divisions

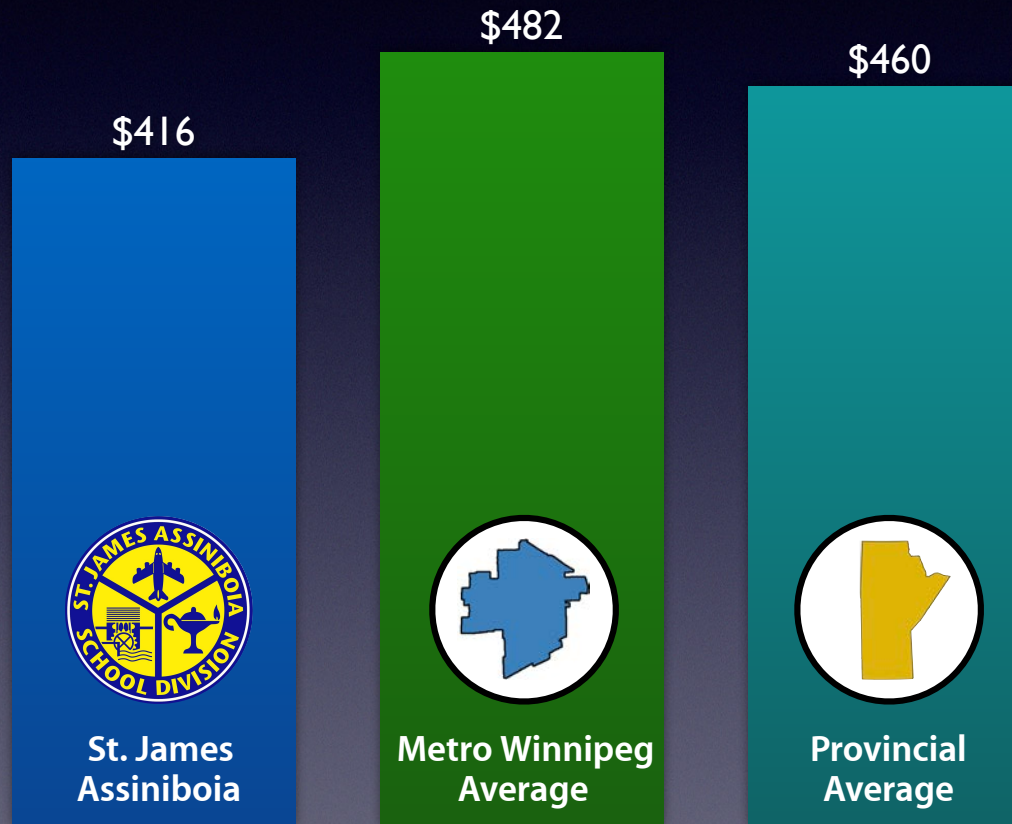
*(Cost per pupil)*



**Operations & Maintenance**

# How we compare to other Divisions

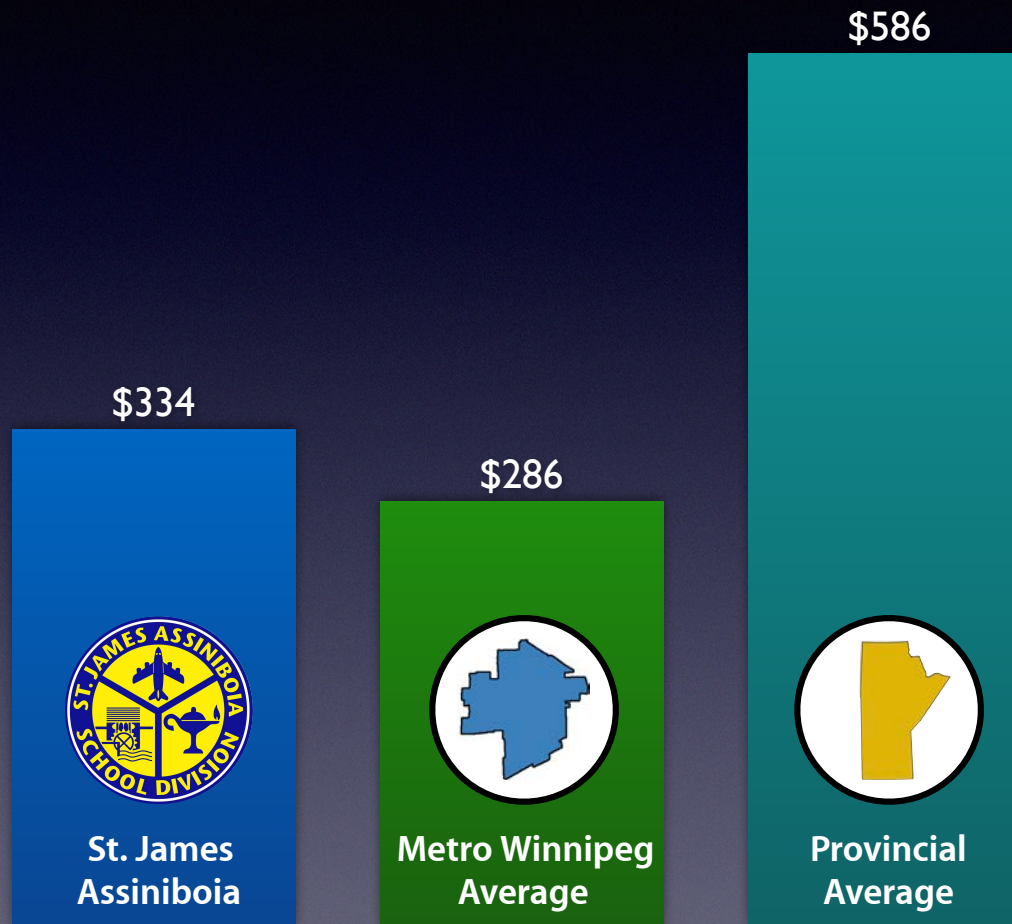
*(Cost per pupil)*



Instructional Support Services

# How we compare to other Divisions

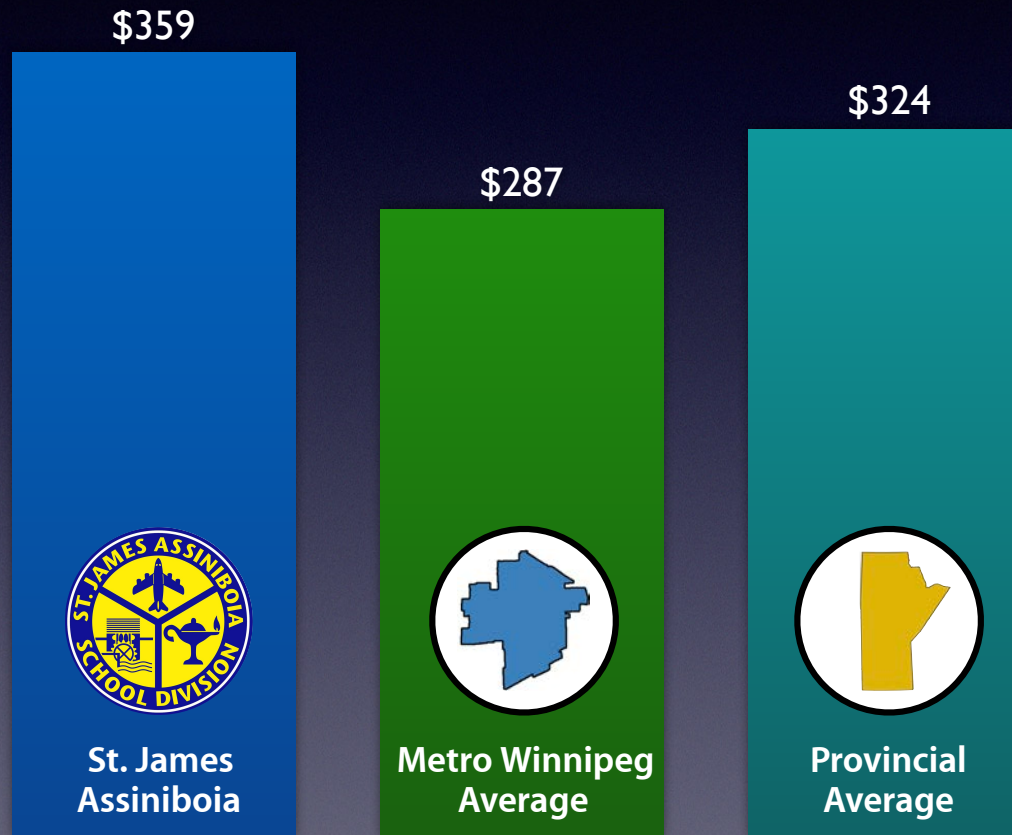
*(Cost per pupil)*



Transportation

# How we compare to other Divisions

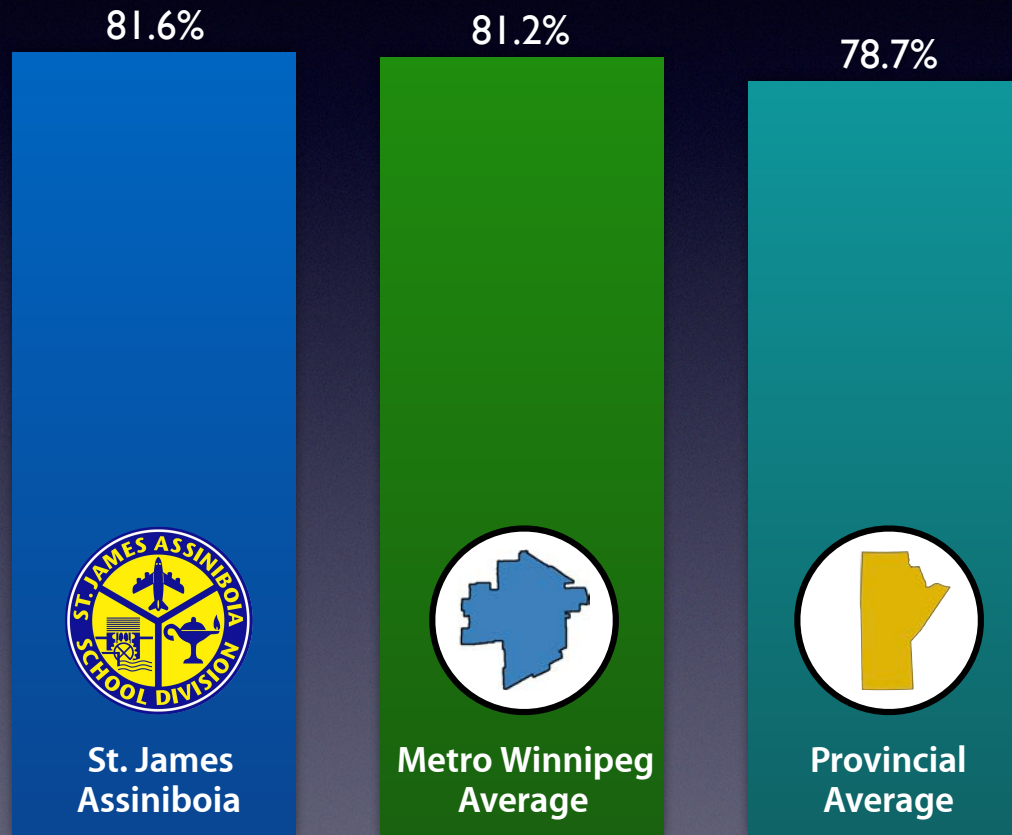
*(Cost per pupil)*



Information Technology

# How we compare to other Divisions

*(Cost per pupil)*



**Direct Support to Students**

# Operating Reserve



# Operating Reserve

The operating reserve will not be drawn down to balance the 2019-2020 Budget.

The gross accumulated operating reserve as of June 30, 2020 is projected to be \$2,967,967 or 2.70% of operating expenditures.

*The Provincial Guideline is 4% of Operating Expenditures.*

The operating reserve can be used to finance unanticipated increases in expenditures, new initiatives, building repairs, manage unanticipated Provincial funding decreases, changes in portioned assessment and to offset large tax increases in the future.

# Summary

# Summary

The 2019-2020 Draft Budget is aligned with the Division's Strategic plan.

The Board of Trustees local decision making continues to focus on continually improving our student's education through the many programs and services that are valued by the local community within funding constraints.

# Summary

- 2019 Provincial Education Review
- 2019 Provincial Funding Announcement Cut (0.9%)
- Provincial Funding Support funds only 50.70 % of Total Operating Revenue
- Operating Expenditure Increase (0.66%)

# Summary

- Slow Portioned Assessment Growth: 0.24%
- Operating Reserve of 2.7%
- Second Lowest Education Mill Rate in Winnipeg at 13.435
- Tax Increase of 3.56%
- Average Home Tax Increase of \$57.20 (\$4.77/month)

*Every year, hundreds of individuals and corporations assist the St. James-Assiniboia School Division in different activities that help our students benefit from strong partnerships in the community.*

*Thank You*

